



Expediting Project Delivery Webinar – Improving Project Delivery Outcomes in Documentation and Construction

November 15, 2017

Kate Kurgan, AASHTO
Carlos Figueroa, FHWA
David Williams, FHWA
Michael Smelker, New Mexico DOT
Laura Stone, VTrans



U.S. Department of Transportation
Federal Highway Administration

AMERICAN ASSOCIATION
OF STATE HIGHWAY AND
TRANSPORTATION OFFICIALS

AASHTO

SHRP2 & Its Focus Areas



Safety: Fostering safer driving through analysis of driver, roadway and vehicle factors in crashes, near crashes, and ordinary driving.



Renewal: Rapid maintenance and repair of the deteriorating infrastructure using already-available resources, innovations, and technologies.



Capacity: Planning and designing a highway system that offers minimum disruption and meets the environmental, and economic needs of the community.



Reliability: Reducing congestion and creating more predictable travel times through better operations.

R10 – Project Management Strategies for Complex Projects

- Five-dimensional project management approach to identify any issues that should be planned for and managed proactively in the following project elements:
 - Cost
 - Schedule
 - Technical
 - Financial
 - Context
- The planning methods are:
 - Define critical project success factors
 - Assemble project team
 - Select project arrangements
 - Prepare early cost model and finance plan
 - Develop project action plans

R10 Project Management Tools

- Tool 1: Incentivize Critical Project Outcomes
- Tool 2: Develop Dispute Resolution Plans
- Tool 3: Perform Comprehensive Risk Analysis
- Tool 4: Identify Critical Permit Issues
- Tool 5: Evaluate Applications of Off-Site Fabrication
- Tool 6: Determine Involvement in ROW and Utilities
- Tool 7: Determine Work Packages and Sequencing

R10 Project Management Tools (cont.)

- Tool 8: Design to Budget
- Tool 9: Colocate Team
- Tool 10: Establish Flexible Design Criteria
- Tool 11: Evaluate Flexible Financing
- Tool 12: Develop Finance Expenditure Model
- Tool 13: Establish Public Involvement Plans

C19 - Expediting Project Delivery

- Expediting Project Delivery identifies 24 strategies for addressing or avoiding 16 common constraints in order to speed delivery of transportation projects.
- Strategies Grouped Under Six Objectives:
 1. Improve internal communication and coordination;
 2. Streamline decision-making;
 3. Improve resource agency involvement and collaboration;
 4. Improve public involvement and support;
 5. Demonstrate real commitment to the project; and
 6. Coordinate work across phases of project delivery.

Expediting Project Delivery

Strategy	Stage of Project Planning or Delivery				
	Early Planning	Corridor Planning	NEPA	Design/ROW/ Permitting	Construction
1. Change-control practices			●	●	●
2. Consolidated decision council		○	●	●	
3. Context-sensitive design and solutions	○	○	●	●	○
4. Coordinated and responsive agency involvement	○	●	●	●	●
5. Dispute-resolution process		○	●	●	○
6. DOT-funded resource agency liaisons		○	●	●	
7. Early commitment of construction funding	●	●	●		
8. Expedited internal review and decision-making	●	●	●	●	
9. Facilitation to align expectations up front	○	●	●		
10. Highly responsive public engagement	●	●	●	●	○
11. Incentive payments to expedite relocations				●	
12. Media relations manager		●	●	●	○
13. Performance standards	○	●	●	●	
14. Planning and environmental linkages	●	●	●		
15. Planning-level environmental screening criteria	●	●			
16. Programmatic agreement for Section 106			●	●	
17. Programmatic or batched permitting			●	●	
18. Real-time collaborative interagency reviews	○	○	●	○	
19. Regional environmental analysis framework	○	●	●	●	
20. Risk management	●	●	●	●	●
21. Strategic oversight and readiness assessment	○	●	●		
22. Team co-location		○	●	●	
23. Tiered NEPA process	○	●	●		
24. Up-front environmental commitments		●	●	●	

SHRP2 on the Web

- **GoSHRP2**

www.fhwa.dot.gov/GoSHRP2

Apply for Implementation assistance

Learn how practitioners are using SHRP2 products

- **SHRP2 @AASHTO**

<http://SHRP2.transportation.org>

Implementation information for AASHTO members

- **SHRP2 @TRB**

www.TRB.org/SHRP2

Research information



- **FHWA R10 & C19 Websites**

<https://www.fhwa.dot.gov/GoSHRP2/Solutions/Renewal/R10>

<https://www.environment.fhwa.dot.gov/stirling/shrp2-c19/default.asp>

AASHTO & FHWA Contacts

Kate Kurgan, AASHTO
kkurgan@aaashto.org
202-624-3635



David Williams, FHWA
david.Williams@dot.gov
202-366-4074

Carlos Figueroa, FHWA
Carlos.Figueroa@dot.gov
202-366-5266





Integrating SHRP2 Into NMDOT Projects

BENEFITS of SHRP2?

Benefits

- Early communication in the process
- Early identification of complexity based on needs of the specific project
- Early preparation of the financials, schedule, and resources
- Looking at context and financing as drivers of the project
- Earlier identification of critical success factors
- Creates a realistic balance between the available funding and scope
- Reduces uncertainties
- Develop project action plans and/or more defined scope report for success

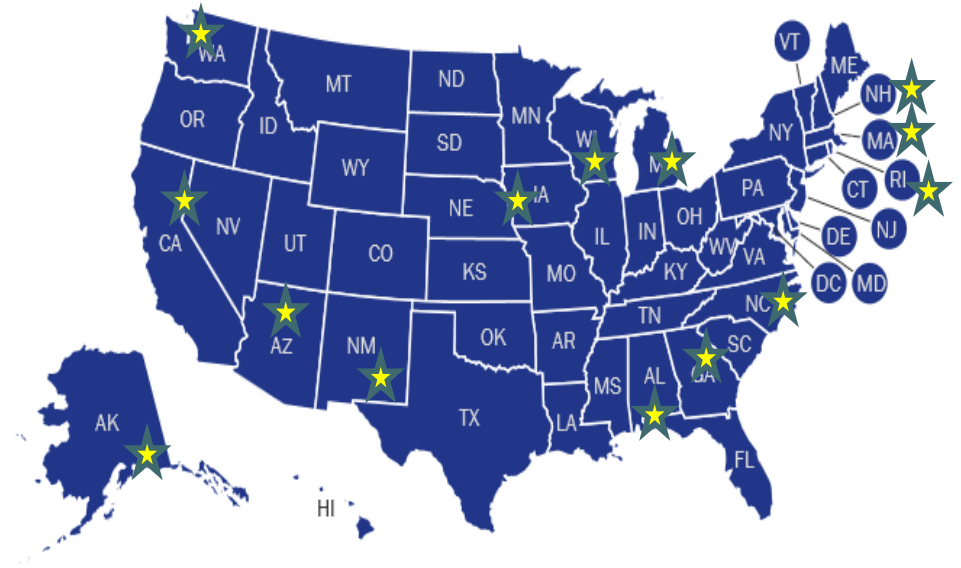
HOW have other STATES incorporated SHRP2?

Round 1 Lead Adopter

- Federal Lands
- Georgia
- Massachusetts
- Michigan
- New Mexico

Round 4 User

- Alaska, Arizona, Iowa, New Hampshire, North Carolina, Washington, Wisconsin, Rhode Island



PROJECT DEFINITION

- Identify key project issues
- Dimension rank and rating
- Develop complexity map
- Follow-up questions
- Identify critical success factors
- Identify key team members
- Develop preliminary action plan

Project Definition – IDENTIFY Key TEAM Members

Project Team Member Analysis¹

Team Member	Required? (yes or no)	In-House (i) or Consultant (c)
Public involvement officer		
Cost model expert		
Contract administration engineer		
Project Development Engineer		
Assistant District Engineer		
Design Project Manager		
Traffic engineer		
Geotechnical engineer		
Geologist		
Pavement engineer		
Utility coordinator		
Right-of-Way specialist		
Environmental specialist		
ADA coordinator		
Construction manager		
FHWA representatives		
Local jurisdiction representatives		
Consultant staff (specify)		
Other (specify)		

¹ NMDOT developed this worksheet, which covers method 2, assemble the project team.

Project Definition – IDENTIFY Key Project ISSUES

- **Cost** – Factors that affect cost
- **Schedule** – Time requirements and constraints to achieve project delivery
- **Technical** – All technical aspects of a project, including engineering requirements
- **Context** – External factors that can impact a project
- **Financing** – How will the project be paid for, including constraints and timing of funding (cash flow)

Project Definition – IDENTIFY Key Project ISSUES

Exhibit PM-1
Project Issue Identification¹

Cost Factors	Schedule Factors	Technical Factors	Context Factors	Financing Factors	
<ul style="list-style-type: none"> Contingency usage Risk analysis Estimate formation Owner resource cost allocation Cost control Optimization's impact on project cost Incentive usage Material cost issues User costs/benefits Payment restrictions Other (specify) 	<ul style="list-style-type: none"> Timeline requirements Risk analysis Milestones Schedule control Optimization's impact on project schedule Resource availability Scheduling system/software Work breakdown structure Earned value analysis Other (specify) 	<ul style="list-style-type: none"> Project scope Owner's internal structure Bidder prequalification Warranties Disputes Delivery methods Contract formation Design method Reviews/analysis Existing conditions Construction quality Safety/Health Optimization's impact on construction quality Typical climate Technology use Other (specify) 	<ul style="list-style-type: none"> Public Political Owner Jurisdictions Designer(s) Maintaining capacity Work zone visualization Intermodal Social equity Demographics Public emergency services Land use impact Growth inducement Land acquisitions Local economics Marketing Cultural impacts 	<ul style="list-style-type: none"> Local workforce Utility coordination Railroad coordination Resource availability Sustainability goals Environmental limitations Procedural law Local acceptance Global/national economics Global/national incidents Unexpected weather Force majeure events Other (specify) 	<ul style="list-style-type: none"> Legislative process Uniformity restrictions Transition to alternate funding sources Project manager financial training Federal funding State funding Bond funding Borrowing against future funding Advance construction Revenue generation Monetization of existing assets Franchising Public-private partnerships Risk analysis Financial management software Other (specify)

¹ Exhibit PM-1 was modified from the [Guide to Project Management Strategies for Complex Projects](#).

Project Definition – IDENTIFY Key Project ISSUES

Create a statement explaining unique aspects of the project for:

- Cost
- Schedule
- Technical
- Context
- Financing

Project Definition – Dimension **RANKING**

Project Dimension Ranking

	1 (least complex)	2	3	4	5 (most complex)
Cost	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Schedule	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Technical	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Context	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Financing	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Project Definition – Dimension **RATING**

Dimension Rating Exercise

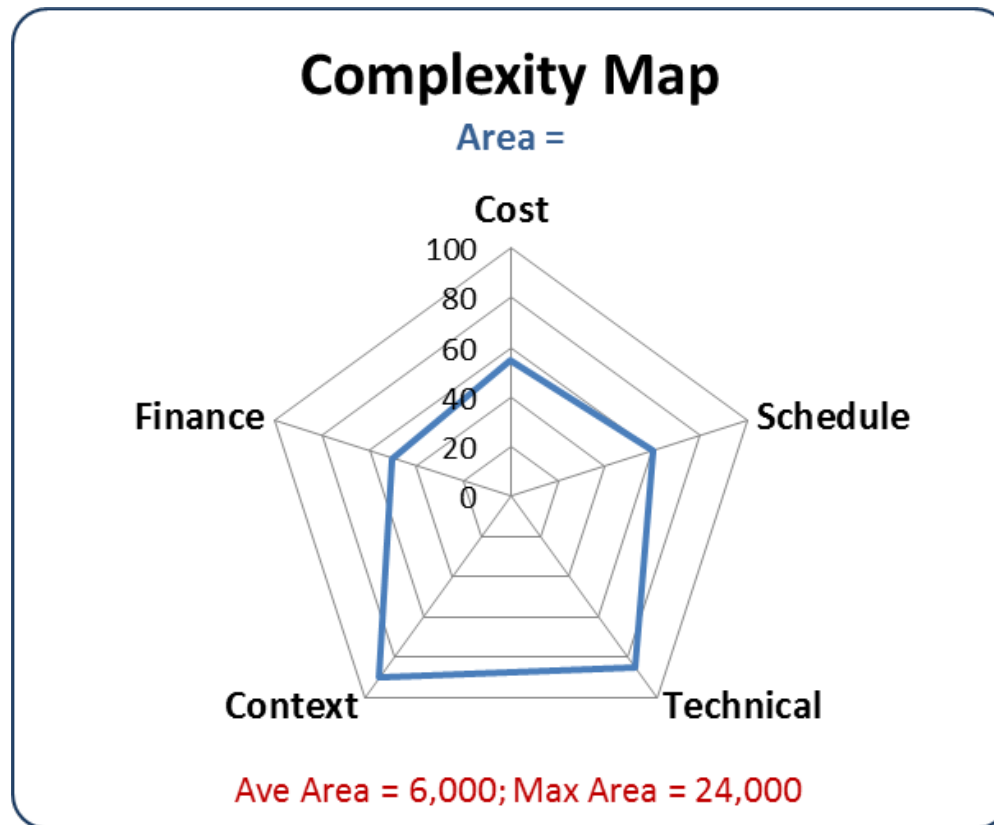
Dimension	Scale							
Cost Complexity	0	Minimal	25	Average	50	75	High	100
Schedule Complexity	0	Minimal	25	Average	50	75	High	100
Technical Complexity	0	Minimal	25	Average	50	75	High	100
Context Complexity	0	Minimal	25	Average	50	75	High	100
Financing Complexity	0	Minimal	25	Average	50	75	High	100

Project Definition – **COMPARE** Ranks and Rating

Complexity Map Exercise – Comparing Ranks and Relative Score

Dimension	Rank	Rate/Relative Score
Cost	2	55
Schedule	3	60
Technical	4	85
Context	5	90
Financing	1	50

Project Definition – DEVELOP Complexity MAP



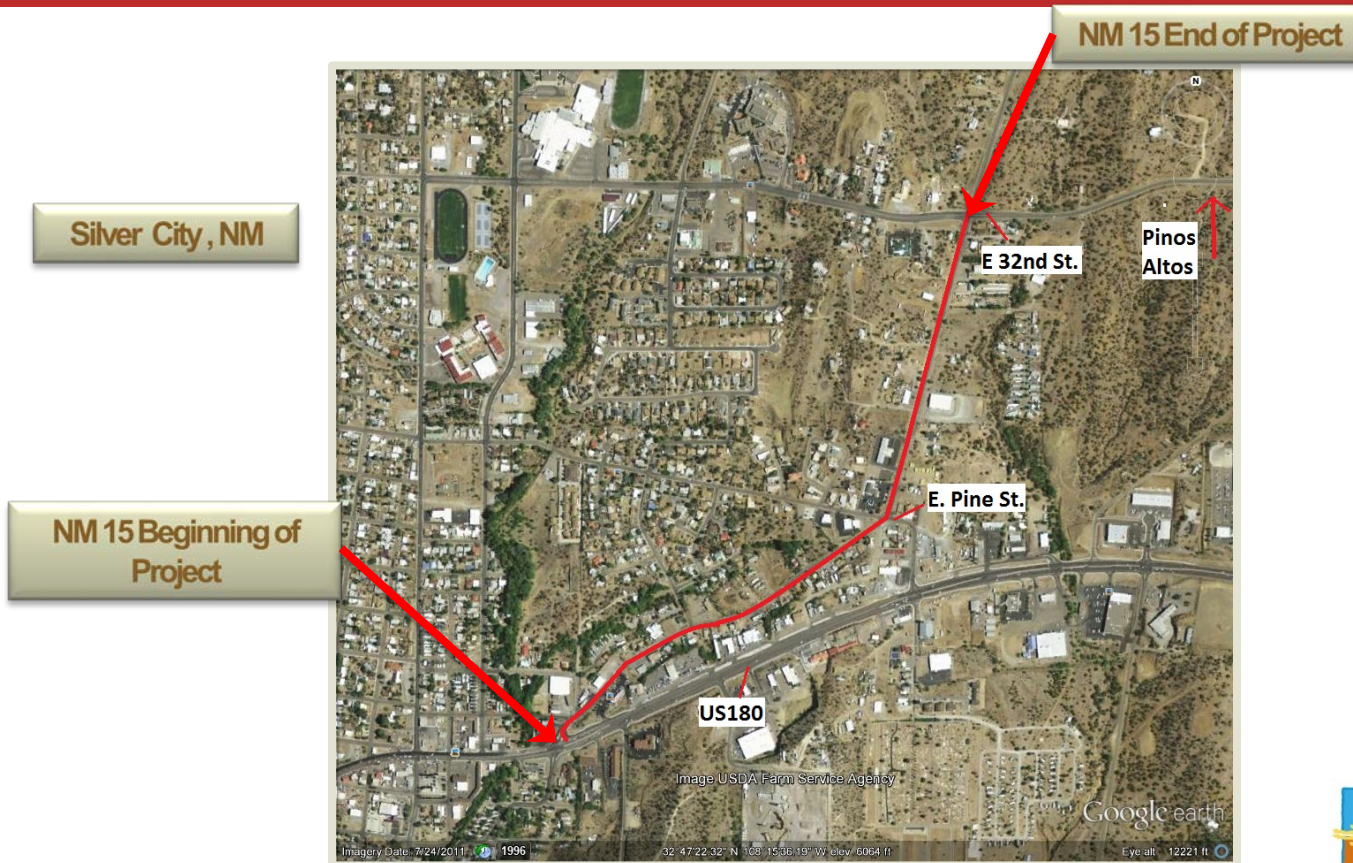
Project Definition – TOOLS/SOLUTIONS

1. Incentivize project outcomes
2. Develop dispute resolution plans
3. Perform risk analysis
4. Identify critical permit issues
5. Special environmental reports
6. Evaluate off-site fabrication
7. Determine involvement of right-of-way and utilities
8. Design to budget
9. Co-locate team
10. Establish flexible design criteria
11. Evaluate flexible financing
12. Develop finance expenditure model
13. Establish public involvement plans

Regional Map



Vicinity Map



Funding of the Project

Funding \$8 million

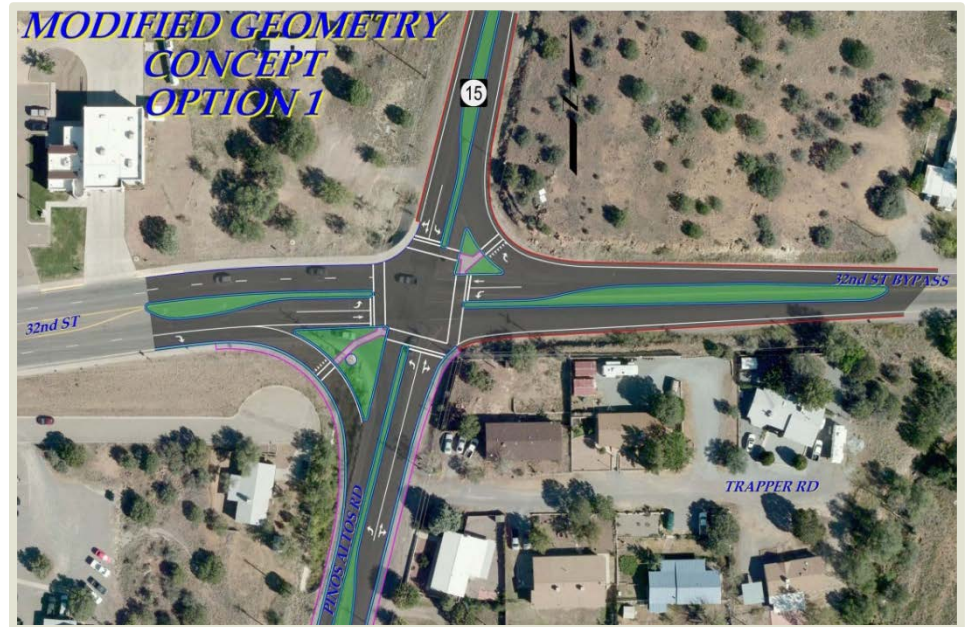
- Consists of construction, ROW, design/engineering, stipends, and construction management
- Risk in Cost
 - Rock Excavation
 - Lighting
 - Urban Design



Schedule

Schedule

- Environmental Process
- Right of Way
- Property Surveys
- Utility Relocations



Technical

Technical

- American with Disabilities Act
- Driveways
- Urban Section
- Limited Right of Way
- Maintenance of Traffic Control
- Public Involvement



NORTH OF PINE STREET - OPTION 2 - PERSPECTIVE (LOOKING SOUTH)



Context

- Cycling Community
- Steep Slopes
- Utility Relocation
- Lighting Agreements



SOUTH OF PINE STREET - OPTION 2 - PERSPECTIVE (FACING SOUTH)



Financing

Financing

- State and Federal aid – highway funds
- Town of Silver City lack of necessary financing for lighting and utility relocations.

HOW has NMDOT incorporated SHRP2 to date?

NM 15 Silver City Project



Cost – Determined risk in cost was rock excavation, lighting, urban design.

Schedule – Determined that right of way and utility relocation will affect schedule.

Financing – Town of Silver City lacks necessary funds for lighting and utility relocations.

Context – Cycling community, steep slopes, utility relocation, public involvement

Technical – ADA, urban section, limited right of way

Note: This project's estimate is about \$8 million.

HOW is NMDOT integrating SHRP2?

- Integrating specific aspects of SHRP2 that will apply to most NMDOT projects
- Most of the work will occur during project definition
- Pavement preservation projects will not be required to complete the SHRP2 elements that have been integrated into project development
- Other NMDOT projects, including rehabilitation, reconstruction, new construction, and all consultant-led projects will require SHRP2 documentation

HOW is NMDOT integrating SHRP2?

Updating our project development process

- Project Definition
 - Determine project complexities
 - Identify project challenges and success factors
 - Identify key team members
 - Develop a preliminary action plan
- Project Scoping and Conceptual Design
 - Update complexity map
 - Update the project action plan
 - Optional exercises to help with cost and financing issues
- Preliminary Design
 - Update complexity map
 - Update the project action plan
 - Optional exercises to help with cost and financing issues

Project Definition – Complexity Map **FOLLOW-UP** Questions

1. How are you going to address your most complex dimension?
2. What resource allocation issues need to be addressed as part of project planning for each dimension?
3. When are you going to address these complexity factors?

Project Definition – RFP vs. INTERNAL DESIGN Projects

- For projects involving RFP development for consultants, this upfront work should help form the basis of the consultant RFP.
 - Consultants have indicated that the preliminary action plan and complexity map would be helpful for them to see in an RFP
 - The goal would be to improve the RFP process for both NMDOT and consultants.
- For internal design projects, this upfront work will help to develop a solid scope of work. The intent of the work is to minimize scope creep as the project progresses.
- Documentation becomes part of the project file.

Lesson Learned

Small Project

- Currently utilizing most of the items in daily design development process.
- Small complex project – IT WORKS TO GET THE COMMUNICATION ON THE PROJECT STARTED.
- Method works great on design build projects.
- Great Process for Young Project Development Engineers



C19: Expediting Project Delivery

SHRP2 C19 Expediting Project Delivery – VTrans Accelerated Bridge Program

Expediting Project Delivery Webinar – Improving
Project Delivery Outcomes in Documentation
and Construction

November 15, 2017

Laura J. Stone, PE
VTrans



U.S. Department of Transportation
Federal Highway Administration



AMERICAN ASSOCIATION
OF STATE HIGHWAY AND
TRANSPORTATION OFFICIALS

AASHTO

Accelerated Bridge Program (ABP)

- ABP Created in 2012
- Reorganized into two new sections
 - Accelerated Bridge Program (ABP)
 - Project Initiation and Innovation Team (PIIT)



Accelerated Bridge Program (ABP)

- Programmatic approach to accelerating projects
- Project Delivery 24 months from Project Defined to Bid Advertisement
- Programmatic use of ABC
- Initial goal of 25% of all bridge projects

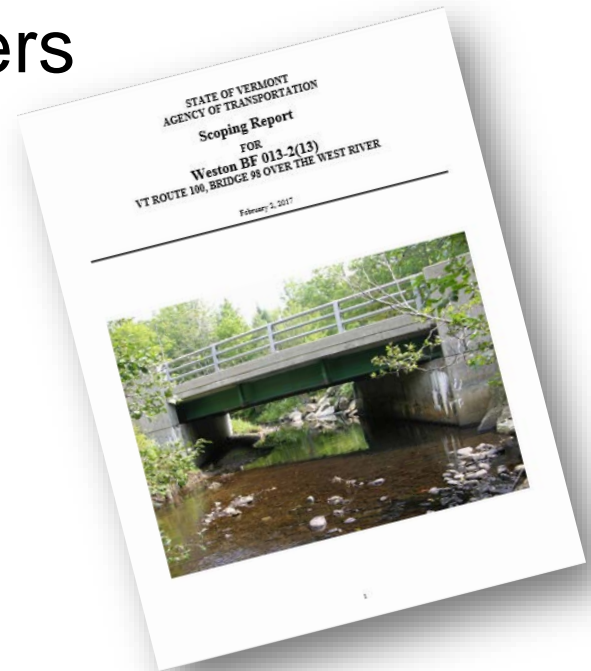


ABP Implementation

- Early Project Coordination
 - Public outreach
 - Contractor Input
 - Internal and External Stakeholders
- Streamline/expedite the project delivery process
 - Maximize flexibility in rules and process
 - Evaluate risk but run concurrent activities
- Develop and use standard details for ABC
- Design projects to be successful for ABC

Project Initiation & Innovation Team (PIIT)

- Dedicated team of scoping Engineers and Technicians
- All bridge projects start here
- Approximately 20-30 projects initiated and scoped per year
- Heavy emphasis on collaboration
- Public Engagement in Process
- ABC option is always first consideration.





SHRP2 C19

**Leveraging Strategies to Remove Impediments
and Deliver Projects**

SHRP2 C19

- In 2012, SHRP2 published a report entitled, “Expedited Planning and Environmental Review of Highway Projects.”
 - 16 Constraints
 - 24 Strategies



SHRP2 C19

- In October 2013, VTrans was selected as a Lead Adopter of SHRP2 C19.
- Program Assessment of Project Delivery
 - Leadership
 - Data management
 - Scoping
 - Design
 - Resources
 - Public Outreach
- Development of Action Plan
- Implementation of Action Items
- Final Report of Experience



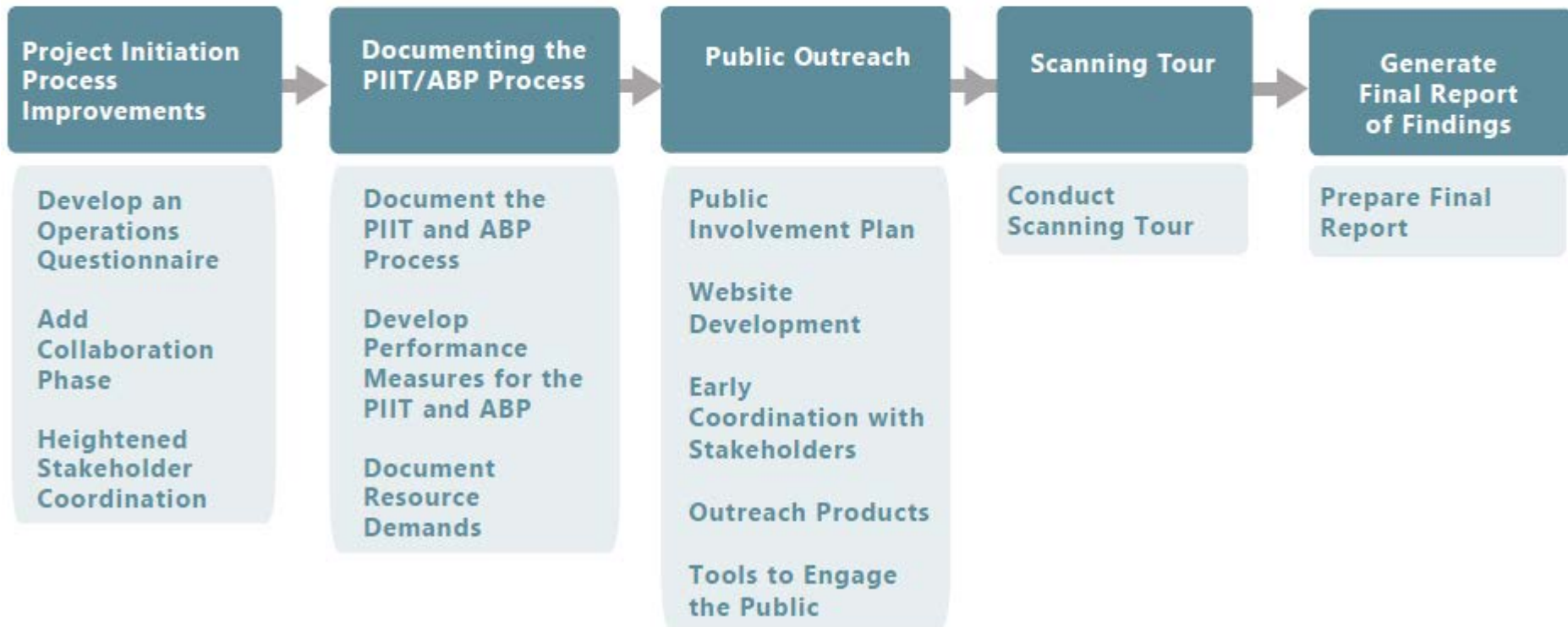
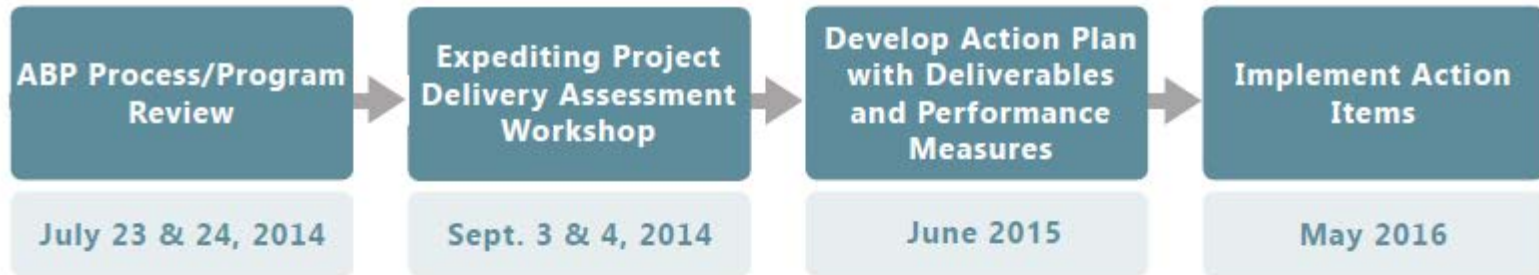
5 Key Strategies for Expediting Project Delivery

- **Strategy 3:** Context Sensitive Design/Solutions
- **Strategy 8:** Expediting Internal Review and Decision Making
- **Strategy 10:** Highly Responsive Public Engagement
- **Strategy 21:** Strategic Oversight and Readiness Assessment
- **Strategy 22:** Team Co-Location

C19 Desired Outcomes

- Evaluate risks to timely project delivery
- Identify opportunities to expediting projects with special emphasis on the strategies described in the *Expediting Project Delivery* report
- Identify resource demands for the ABP and how this may differ from conventional project delivery
- Analyze the VTrans organizational structure for opportunities for increased efficiencies
- Identify potential process improvements
- Build relationships with internal and external partners

C19 Action Plan Drawing Upon Key Strategies



Strategy 3: Context Sensitive Design Solutions

Objective: Improve public involvement and support

- Enhanced project scoping in the PIIT
- Community and Operations Questionnaires
- Addition of “Collaboration Phase” during project definition
- Proper Selection of selected alternatives (avoidance, minimization, and mitigation)

Strategy 8: Expediting Internal Review and Decision Making

Objective: Streamline decision making

- Batching of scoping projects for resource ID
- Heightened Communication and Collaboration
 - Collaboration Phase During Project Definition
 - Team Meetings
 - Constructability Review Meetings
 - Pre-closure Contractor Meeting
- Concurrent Activities and Decision Tree

Strategy 10: Highly Responsive Public Engagement

Objective: Improve public involvement and support

- Providing Financial Incentives on TH Projects (ACT 153)
- Public Meetings throughout the life of the project
- Effective Public Engagement
 - Audience Response Systems
- Public Involvement Plans
- Project Outreach Coordinators
- Customer Satisfaction Surveys



Strategy 21: Strategic Oversight and Readiness Assessment

Objective: Improve internal communication and coordination

- Creating a Culture that Values Innovation
- Strong and Effective Project Management
- Developing Key Planning Documents
 - Traffic Management Plans
 - Public Involvement Plans
 - Risk Registry
 - Credible Schedules and Spending Profiles
- Standardized Design Details

Strategy 22: Team Co-Location

Objective: Improve internal communication and coordination

- Resource Groups Housed Together
- Dedicated Utility Relocation Specialists
- Project Development Team Meetings
- Constructability Review Meetings



C19 Peer Exchanges

- Peer Exchanges with MassDOT, NYSDOT and MaineDOT
 - Project teams from VTrans in Attendance
 - Program Overviews
 - Accelerated Program Emphasis Areas
 - Shared New Initiatives, Innovations, and Lessons Learned
- Numerous Takeaways from the Program/Process Review, Peer to Peer Exchanges, and Stakeholder Interviews



Peer to Peer Exchanges

NYS DOT

September 22 and 23, 2015

Our C19 Journey Has Just Begun

- Explore Enhancements in the PIIT process
 - Leverage expertise in VTrans to help refine recommended alternatives
 - Develop truncated scoping report for Preventative Maintenance and Emergency Projects
 - Explore effective methods to engage upper lever management on high risk and high cost projects
 - Develop prescreening GIS tool for resource ID

ABC Performance



54 ABC projects

Delivered from 2012 to date, which is

50% of all Projects

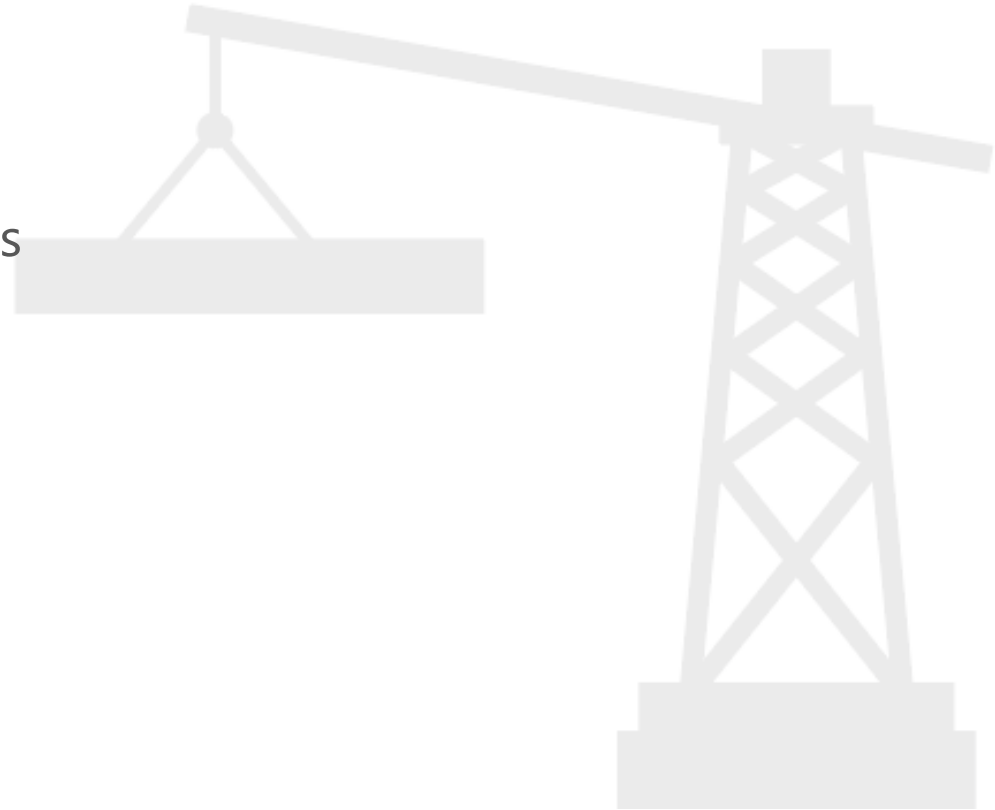
Representing

\$84 Million

Construction costs

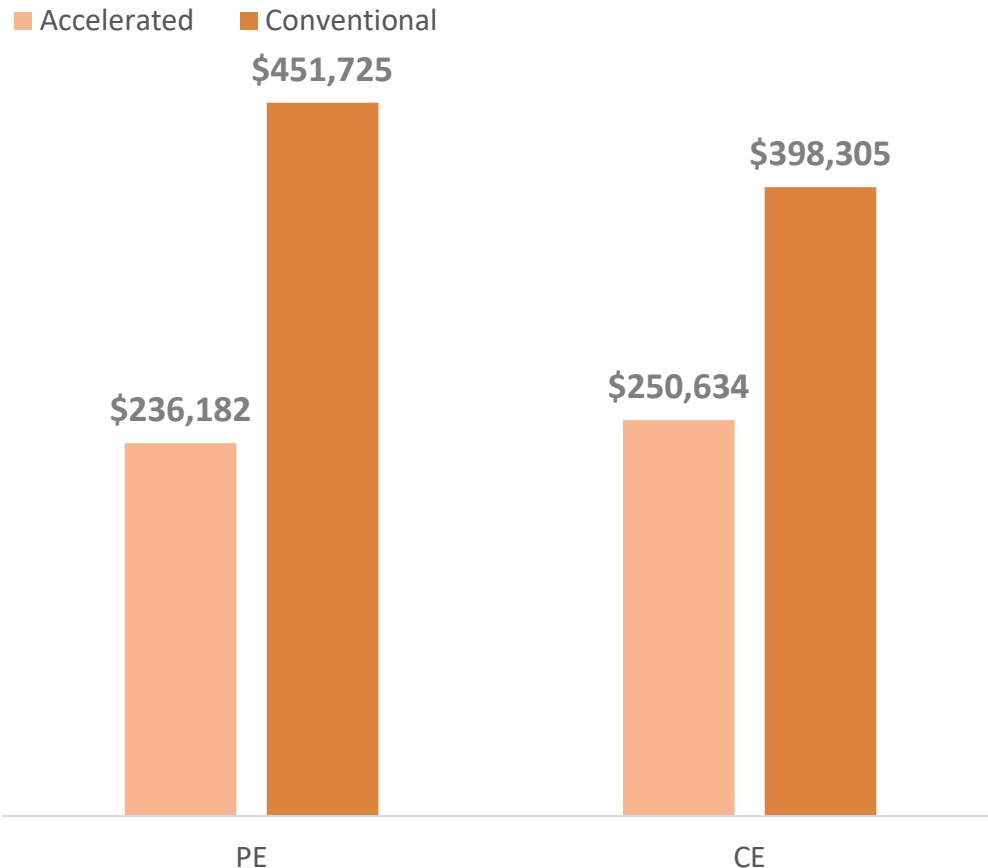
100%

New Bridges Opened on Time



ABP –Engineering Costs

BRIDGE PROJECT AVERAGES

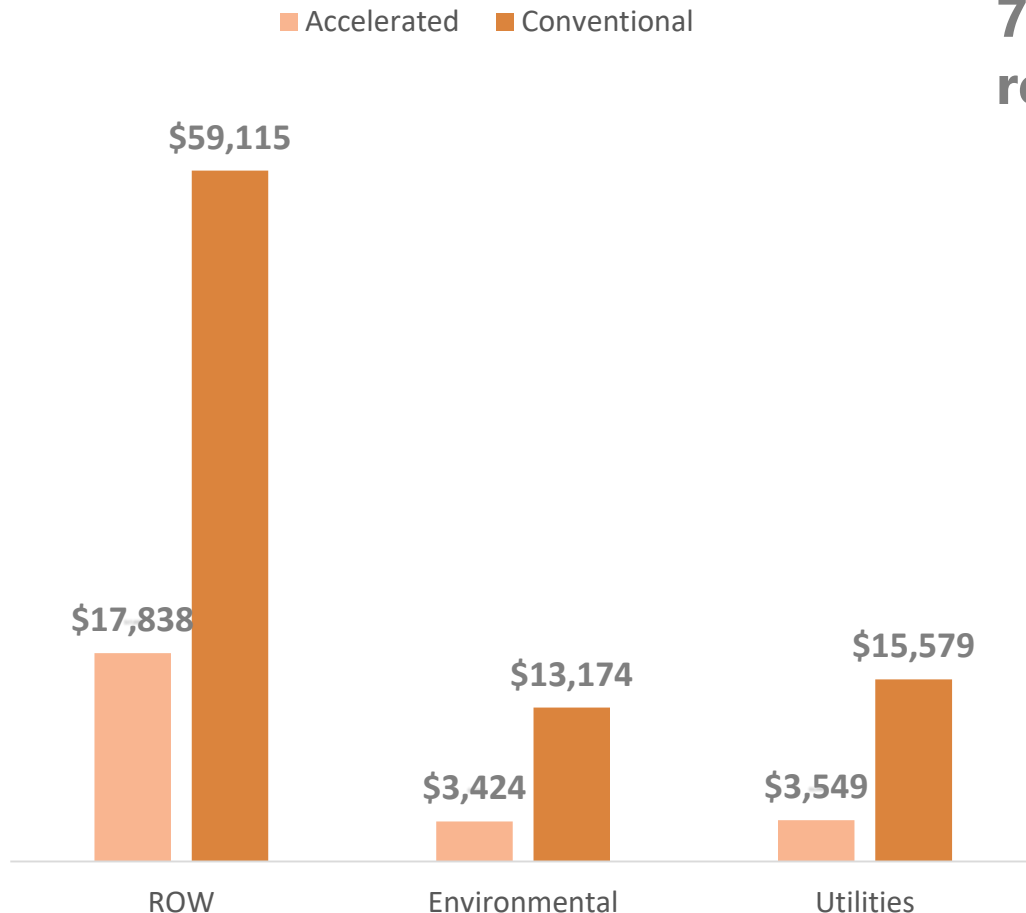


40% savings in Engineering costs

- ABC Standardized approach
- Shorter duration design process = Preliminary Engineering (PE) Savings
- ABC = Shorter Construction Durations and Construction Engineering (CE) Savings

ABP –Resource Demands

BRIDGE PROJECT AVERAGES



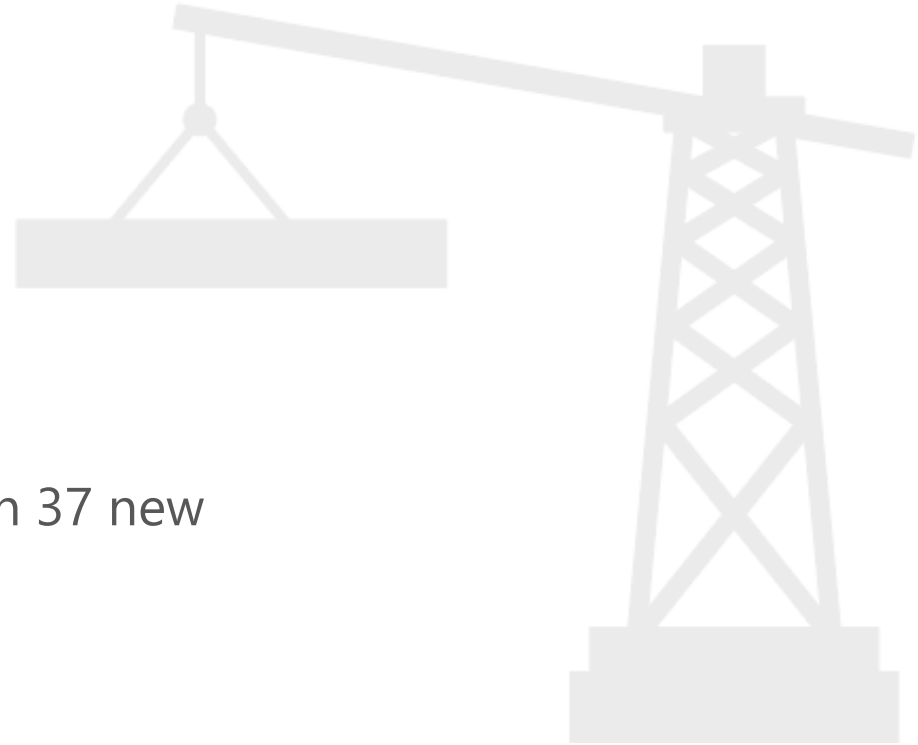
70-75% savings in resource demands

- ABC = Less impact to existing Utilities
- ABC = Less ROW impacts
- ABC = Less Environmental impacts
- Team Co-organization and Co-location efficiencies

ABC Construction Savings

18% Savings

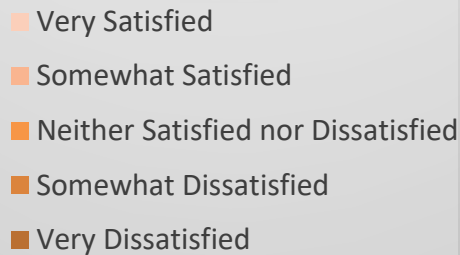
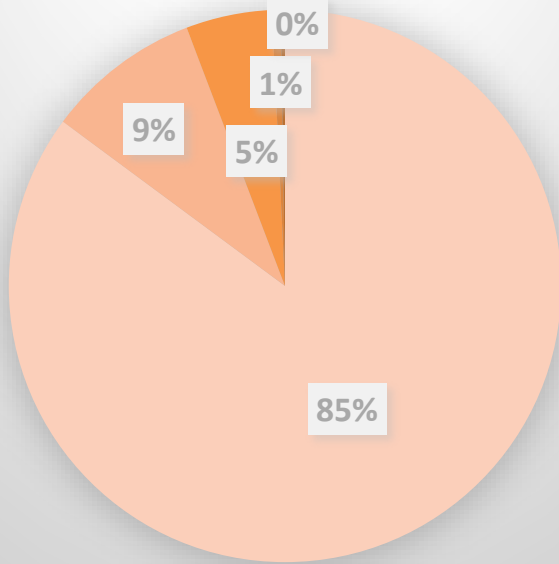
ABC vs Conventional Projects based on 37 new projects



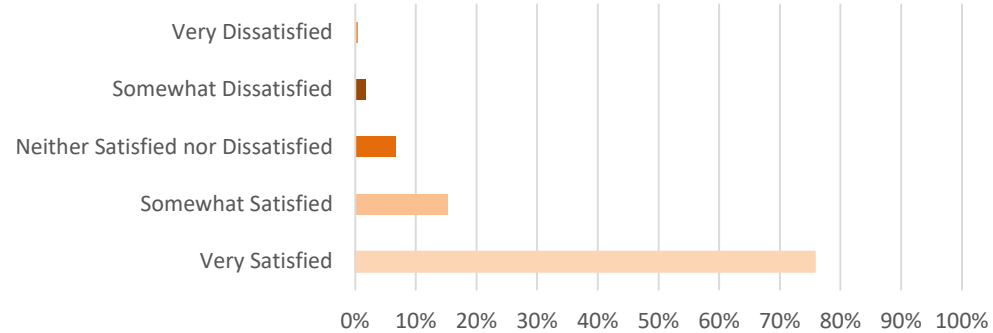
Customer Survey Results

How satisfied were you with ABC?

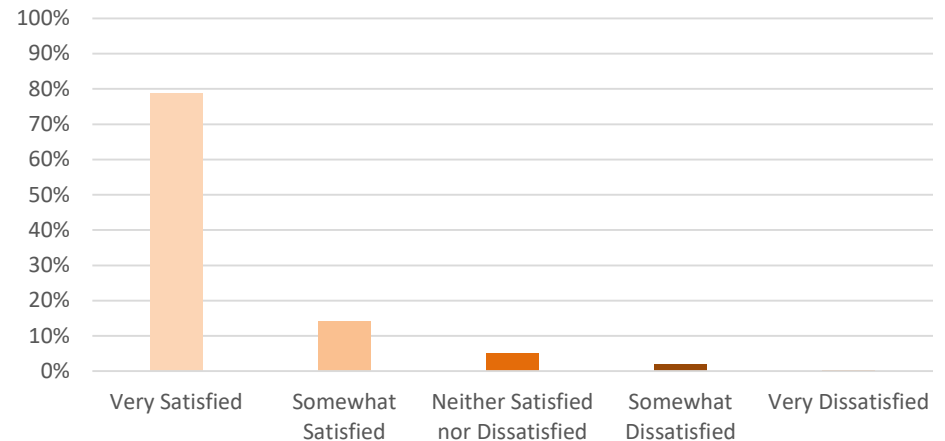
397 Responses from 9 2015 projects



How satisfied are you with the information you received about the bridge project?



Overall, how satisfied were you with how VTrans delivered this project?



Want to Know More...

- Final Report Completed in September 2017

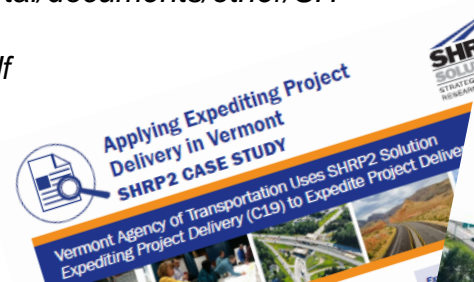
- <http://vtrans.vermont.gov/sites/aot/files/portal/documents/other/SHRP2%20C19%20Final%20Report%20-%20Expediting%20Project%20Delivery.pdf>

- VTrans Public Involvement Guide

- <http://vtrans.vermont.gov/sites/aot/files/highway/documents/publications/VTransPublicInvolvementGuide2017.pdf>

- Project Case Study Sheet

- Contact Us

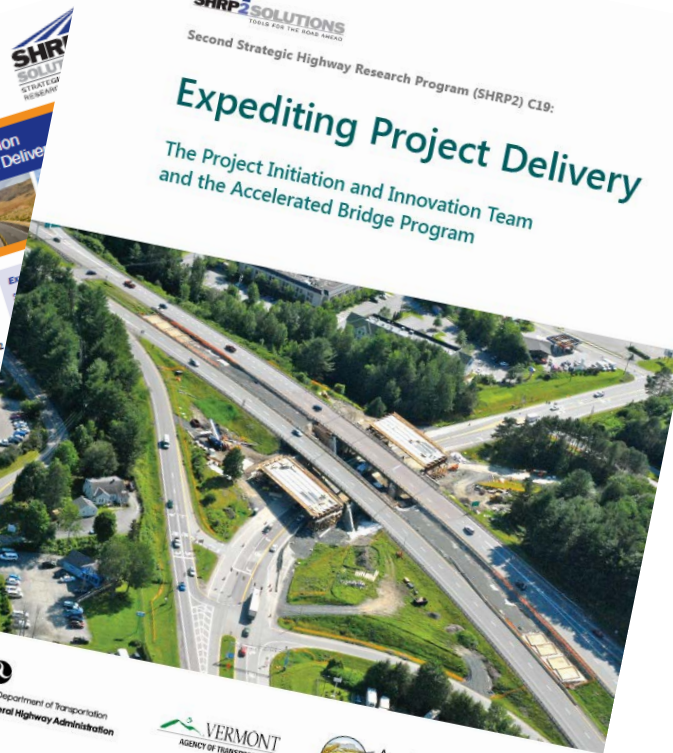


Restructuring to reduce project development time
From coast to coast, transportation agencies strive to find ways to complete projects faster. In 2014, the Structures Section of the Vermont Agency of Transportation (VTrans) recognized the need to accelerate project delivery and created the Project Initiation and Innovation Team (PIIT), a dedicated scoping team, and the Accelerated Bridge Program to jointly advance the project development process by minimizing impacts using short-term road closures and prefabricated bridge elements and systems.

Using lessons learned from Tropical Storm Irene and endorsement from the highest levels within VTrans, ABP team members set a goal to drastically cut times for project development from 18 months down to 14 months, amidst skepticism from the public when road closures were proposed — and concerns of greater strain on budgets and internal team members and resource groups — VTrans became a lead adopter of Expediting Project Delivery (C19) in Round 1 of the SHRP2 Implementation Assistance Program.

VTrans' implementation activities remove impediments to project delivery
Expediting Project Delivery book that identifies 24 practices for addressing or avoiding constraints to help speed delivery. Twenty-four practices to focus on to increase the likelihood of success are: 1. Apply strategies to applicable delivery processes as well as implementation.

VTrans realized a 33 percent savings in preliminary engineering costs for the 30 bridges using Expediting Project Delivery.



Thank You



Questions?



Please remember to type in
your questions to the
question prompt.

Thank you for participating!

Presenter Contacts

Kate Kurgan, AASHTO

kkurgan@aaashto.org

202-624-3635

Michael Smelker

New Mexico DOT

MichaelJ.Smelker@state.nm.us

575-525-7349

Carlos Figueroa, FHWA

Carlos.Figueroa@dot.gov

202-366-5266

Laura Stone, VTrans

Laura.Stone@vermont.gov

802-828-3042

David Williams, FHWA

david.Williams@dot.gov

202-366-4074